

ORDER OF THE PROVINCIAL HEALTH OFFICER

(Pursuant to Sections 30, 31, 32 and 39 (3) Public Health Act, S.B.C. 2008)

GATHERINGS AND EVENTS -July 7, 2021

The *Public Health Act* is at: http://www.bclaws.ca/civix/content/complete/statreg/08028/?xsl=/templates/browse.xsl (excerpts enclosed)

TO: OWNERS AND OPERATORS OF PLACES

TO: PERSONS WHO ORGANIZE EVENTS

TO: PERSONS WHO ATTEND EVENTS

TO: MEDICAL HEALTH OFFICERS

WHEREAS:

- A. On March 17, 2020, I provided notice under section 52 (2) of the *Public Health Act* that the transmission of the infectious agent SARS-CoV-2, which has caused cases and outbreaks of a serious communicable disease known as COVID-19 among the population of the Province of British Columbia, constitutes a regional event as defined in section 51 of the *Public Health Act*;
- B. A person infected with SARS-CoV-2 can infect other people with whom the infected person is in contact;
- C. Social interactions and close contact between people are associated with increases in the transmission of SARS-CoV-2, and increases in the number of people who develop COVID-19 and become seriously ill;
- D. People spending time together indoors increases the risk of the transmission of SARS-CoV-2 in the population, thereby increasing the number of people who develop COVID-19 and become seriously ill;
- E. Gatherings and events which involve large numbers of people continue to pose a risk of promoting the transmission of SARS-CoV-2, and increasing the number of people who develop COVID-19 and become seriously ill;

- F. The Province continues to experience transmission of SARS-CoV-2, and to be at risk of cases of infection, and clusters and outbreaks which can increase the incidences of serious disease leading to hospitalizations, intensive care admissions and deaths;
- G. Virus variants of concern which are more transmissible and have the potential to cause more serious illness, including among younger populations, are present in Canada and the Province, and have heightened the risk to the population.
- H. I recognize the societal effects, including the hardships, which the measures which I have and continue to put in place to protect the health of the population have on many aspects of life, and, with this in mind, continually engage in a process of reconsideration of these measures, based upon the information and evidence available to me, including infection rates, sources of transmission, the presence of clusters and outbreaks, the number of people in hospital and in intensive care, deaths, the emergence of and risks posed by virus variants of concern, vaccine availability, immunization rates, the vulnerability of particular populations and reports from the rest of Canada and other jurisdictions, with a view to balancing the interests of the public, including constitutionally protected interests, in gatherings and events, against the risk of harm created by gatherings and events:
- I further recognize that constitutionally-protected interests include the rights and freedoms guaranteed by the Canadian Charter of Rights and Freedoms, including specifically freedom of religion and conscience, freedom of thought, belief, opinion and expression, freedom of peaceful assembly and freedom of association. These freedoms, and the other rights protected by the *Charter*, are not, however, absolute and are subject to reasonable limits, prescribed by law as can be demonstrably justified in a free and democratic society. These limits include proportionate, precautionary and evidence-based restrictions to prevent loss of life, serious illness and disruption of our health system and society. When exercising my powers to protect the health of the public from the risks posed by COVID-19, I am aware of my obligation to choose measures that limit the Charter rights and freedoms of British Columbians less intrusively, where this is consistent with public health principles. In consequence, I am not prohibiting outdoor assemblies for the purpose of communicating a position on a matter of public interest or controversy, subject to my expectation that persons organizing or attending such an assembly will take the steps and put in place the measures recommended in the guidelines posted on my website in order to limit the risk of transmission of COVID-19.
- J. This Order does not apply to the Executive Council, the Legislative Assembly; a council, board, or trust committee of a local authority as defined under the *Community Charter*, the *Local Government Act* or the *Islands Trust Act* when holding a meeting or public hearing without members of the public attending in person; the distribution of food or other supplies to people in need; health or social services provided to people in need, such as cooling centres; worship services; health care related events such as immunization clinics, COVID-19 testing centres and blood donation clinics; court sittings wherever they occur; workers at a workplace when engaged in their work activities; workers living at a work camp; students, teachers or instructors at a school, or a post-secondary educational institution when engaged in educational activities; public pools

and public skating rinks when not associated with an event; customers in a service business; a volunteer work party engaged in gardening, vegetation removal, trail building or a similar outside activity; the use of any place for local government, provincial or federal election purpose; or a rehabilitation or an exercise therapy program.

K. I have reason to believe and do believe that

- (i) the risk of an outbreak of COVID-19 among the public constitutes a health hazard under the *Public Health Act*;
- (ii) there continues to be a need for public health measures to reduce the risk of the transmission of COVID-19 when people are gathered together which extends beyond the authority of one or more medical health officers;
- (iii) coordinated action is needed to protect the public from the transmission of COVID-19;
- (iv) it is in the public interest for me to exercise the powers in sections 30, 31, 32 and 39 (3) of the *Public Health Act* **TO ORDER** as follows:

THIS ORDER REPEALS AND REPLACES MY ORDER OF JUNE 30, 2021 WITH RESPECT TO GATHERINGS AND EVENTS

DEFINITIONS:

"event" means a seated in-person gathering in a place with seating;

"organizer" means the person responsible for organizing an event;

"participant" means a person who attends an event, but does not include an organizer, event staff member, official, performer, player, athlete, officiant, or any other person who is acting in an official or service capacity;

"patron" means a participant;

"physical barrier" means a barrier which is designed, installed and maintained in accordance with WorkSafeBC guidance at https://www.worksafebc.com/en/resources/health-safety-information-sheets/covid-19-health-safety-designing-effective-barriers?lang=en;

"program for children or youth" means a structured educational program, including home education or distributed learning, music, art, drama, dance, recreational, exercise, or social activity supervised by an adult and provided for persons under 22 years of age;

"place" means a venue, other than a private residence or vacation accommodation, which could accommodate an event, and includes a hotel ballroom or conference room, a banquet hall, theatre, conference hall, tent, arena or stadium;

"tent" includes a marquee;

"vacation accommodation" means a house, townhouse, cottage, cabin, apartment, condominium, mobile home, recreational vehicle, hotel suite, tent, yurt, houseboat or any other type of living accommodation, and any associated deck, garden or yard, in which a person is residing but which is not the person's primary residence.

A. EVENTS

- 1. A person must not permit a place to be used for, organize or be present at an event, except as provided for in this Order.
- 2. An event held in a tent with one or more sides is an inside event.
- 3. An event held in a tent without any sides is an outside event.

B. OUTSIDE EVENTS

- 1. A person may permit a place to be used for, or may organize or be present at an outside event, if the provisions of this Part are complied with.
- 2. No more than 5,000 persons, or 50% of the seated operating capacity of a place, excluding event staff, whichever number is greater, are present.
- 3. There is an organizer.
- 4. Access to the event is controlled.
- 5. There is seating available for each participant.
- 6. Participants are seated throughout the place in such a way as to use all available space.
- 7. If there is a food or drink station.
 - a. hand washing facilities or alcohol-based sanitizers are within easy reach of the station;
 - b. signs reminding participants to wash or sanitize their hands before touching self-serve food, drink or other items, are posted at the self-serve station; and
 - c. high touch surfaces at the station, and utensils that are used for self- serve, are frequently cleaned and sanitized.

- 8. Hand sanitation supplies are readily available to participants.
- 9. Toilet facilities with running water, soap and paper towels for hand washing and drying purposes, or hand sanitation supplies, are available for participants.
- 10. The organizer monitors the number of persons present and ensures that the number of persons present does not exceed the maximum number permitted for an outside event.
- 11. A participant must not attend an outside event at which there are more persons present than are permitted in this Part, and must not enter or must leave a place if so directed by the organizer or a member of staff.
- 12. If an event is held in part of a place which is completely separated from the rest of the place, additional persons who are not attending the event may be present in other parts of the place.
- 13. If there is more than one area in which events may be held in a place, there may be an event in each of the areas.
- 14. If the organizer is not the owner of the place in which an outside event is held, the owner must be satisfied that the organizer is aware of the conditions and requirements in this Part and has the capacity to fulfill them.

C. INSIDE EVENTS

- 1. A person may permit a place to be used for, or may organize or be present at an inside event, if the provisions of this Part are complied with.
- 2. No more than 50 persons, or 50% of the seated operating capacity of the place, excluding event staff, whichever number is greater, are present.
- 3. There is an organizer.
- 4. Access to the event is controlled.
- 5. There is seating available for each participant, and each participant is assigned to a seat or a table.
- 6. Participants are seated throughout the place in such a way as to use all available space.
- 7. Participants stay in the seat to which they are assigned, and do not move from seat to seat.
- 8. Participants at an event, other than a program for children or youth, remain seated, unless movement, such as getting up to speak at a meeting or to read at a service or ceremony, is necessary for the purpose of the event, or in order to

- a. be served at a serving counter, obtain a meal or snack in a take-away container, or use a self- serve food or drink station,
- b. use washroom facilities,
- c. provide assistance to another person who requires care or first aid, or
- d. leave or return to the place.
- 9. If there is a food or drink station,
 - a. hand washing facilities or alcohol-based sanitizers are within easy reach of the station;
 - b. signs reminding participants to wash or sanitize their hands before touching selfserve food, drink or other items, are posted at the self-serve station; and
 - c. high touch surfaces at the station, and utensils that are used for self- serve, are frequently cleaned and sanitized.
- 10. Hand sanitation supplies are readily available to participants.
- 11. Toilet facilities with running water, soap and paper towels for hand washing and drying purposes or hand sanitation supplies are available for participants.
- 12. There are a sufficient number of staff to ensure that
 - a. participants remain seated, and
 - b. participants do not congregate in parts of the place.
- 13. Dance floors are closed with physical barriers or occupied with tables, unless they are being used for a dance performance.
- 14. Participants do not dance.
- 15. The organizer monitors the number of persons present and ensures that the number of persons present does not exceed the maximum number permitted for an inside event.
- 16. A participant must not attend an inside event at which there are more persons present than are permitted in this Part, and must not enter a place, or must leave a place, if so directed by the organizer or a member of staff.
- 17. A participant must comply with the requirements in this Part, and with measures, or guidance or directions from the organizer or a member of staff, intended to avoid the congregation of participants.

- 18. If an event is held in part of a place which is completely separated from the rest of the place, additional persons who are not attending the event may be present in other parts of the place.
- 19. If there is more than one area in a place in which events may be held, there may be an event in each of the areas.
- 20. If the organizer is not the owner of the place in which an inside event is held, the owner must be satisfied that the organizer is aware of the conditions and requirements in this Part and has the capacity to fulfill them.

C. RELATED MEDICAL HEALTH OFFICERS ORDERS

Recognizing that the risk differs in different regions of the province and that medical health officers are in the best position to assess local circumstances and to determine whether additional or more restrictive steps need to be taken to reduce the risk of the transmission of COVID-19. I FURTHER ORDER:

- 1. A medical health officer may issue an order further to this Order for the purpose of having the provisions of the order incorporated into this Order. Such an order may add further prohibitions, or impose more restrictive limitations or conditions in the whole or part of the geographic area of the province for which the medical health officer is designated and, subject to section 2, the provisions of the order are incorporated into this Order when posted on my website. For certainty, a contravention of an order of a medical health officer issued further to this Order and posted on my website is a contravention of this Order.
- 2. While it is in force, a provision in an order made by a medical health officer further to this Order and posted on my website, which adds further prohibitions or imposes more restrictive limitations or requirements than this Order, applies in the whole or part of the geographic area of the province for which the medical health officer is designated, despite the provisions of this Order.

This Order does not have an expiration date.

Pursuant to section 54 (1) (h) of the *Public Health Act*, and in accordance with the emergency powers set out in Part 5 of the *Public Health Act*, I will not be accepting requests for reconsideration of this Order.

You are required under section 42 of the *Public Health Act* to comply with this Order. Failure to comply with this Order is an offence under section 99 (1) (k) of the *Public Health Act*.

If you fail to comply with this Order, I have the authority to take enforcement action against you under Part 4, Division 6 of the *Public Health Act*.

You may contact me at:

Dr. Bonnie Henry, Provincial Health Officer

4th Floor, 1515 Blanshard Street

PO Box 9648 STN PROV GOVT, Victoria BC V8W 9P4

Fax: (250) 952-1570

Email: ProvHlthOffice@gov.bc.ca

DATED THIS 7th day of July 2021

SIGNED:

Bonnie Henry MD, MPH, FRCPC

Provincial Health Officer

DELIVERY BY: Posting to the BC Government the BC Centre for Disease Control websites.

Enclosure: Excerpts of the *Public Health Act*.

ENCLOSURE

Excerpts of the Public Health Act [SBC 2008] c. 28

Definitions

1 In this Act:

"health hazard" means

- (a) a condition, a thing or an activity that
 - (i) endangers, or is likely to endanger, public health, or
 - (ii) interferes, or is likely to interfere, with the suppression of infectious agents or hazardous agents, or
- (b) a prescribed condition, thing or activity, including a prescribed condition, thing or activity that
 - (i) is associated with injury or illness, or
 - (ii) fails to meet a prescribed standard in relation to health, injury or illness;

When orders respecting health hazards and contraventions may be made

- **30** (1) A health officer may issue an order under this Division only if the health officer reasonably believes that
 - (a) a health hazard exists,
- (b) a condition, a thing or an activity presents a significant risk of causing a health hazard.
 - (c) a person has contravened a provision of the Act or a regulation made under it, or
 - (d) a person has contravened a term or condition of a licence or permit held by the person under this Act.
- (2) For greater certainty, subsection (1) (a) to (c) applies even if the person subject to the order is complying with all terms and conditions of a licence, a permit, an approval or another authorization issued under this or any other enactment.

General powers respecting health hazards and contraventions

- 31 (1) If the circumstances described in section 30 [when orders respecting health hazards and contraventions may be made] apply, a health officer may order a person to do anything that the health officer reasonably believes is necessary for any of the following purposes:
 - (a) to determine whether a health hazard exists;
 - (b) to prevent or stop a health hazard, or mitigate the harm or prevent further harm from a health hazard;
 - (c) to bring the person into compliance with the Act or a regulation made under it;
 - (d) to bring the person into compliance with a term or condition of a licence or permit held by that person under this Act.
- (2) A health officer may issue an order under subsection (1) to any of the following persons:
 - (a) a person whose action or omission
 - (i) is causing or has caused a health hazard, or
 - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition of the person's licence or permit;
 - (b) a person who has custody or control of a thing, or control of a condition, that
 - (i) is a health hazard or is causing or has caused a health hazard, or
 - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition of the person's licence or permit;
 - (c) the owner or occupier of a place where
 - (i) a health hazard is located, or
 - (ii) an activity is occurring that is not in compliance with the Act or a regulation made under it, or a term or condition of the licence or permit of the person doing the activity.

Specific powers respecting health hazards and contraventions

- **32** (1) An order may be made under this section only
 - (a) if the circumstances described in section 30 [when orders respecting health hazards and contraventions may be made] apply, and
 - (b) for the purposes set out in section 31 (1) [general powers respecting health hazards and contraventions].
- (2) Without limiting section 31, a health officer may order a person to do one or more of the following:
 - (a) have a thing examined, disinfected, decontaminated, altered or destroyed, including
 - (i) by a specified person, or under the supervision or instructions of a specified person,
 - (ii) moving the thing to a specified place, and
 - (iii) taking samples of the thing, or permitting samples of the thing to be taken;
 - (b) in respect of a place,
 - (i) leave the place,
 - (ii) not enter the place,
 - (iii) do specific work, including removing or altering things found in the place, and altering or locking the place to restrict or prevent entry to the place,
 - (iv) neither deal with a thing in or on the place nor dispose of a thing from the place, or deal with or dispose of the thing only in accordance with a specified procedure, and
 - (v) if the person has control of the place, assist in evacuating the place or examining persons found in the place, or taking preventive measures in respect of the place or persons found in the place;
 - (c) stop operating, or not operate, a thing;
 - (d) keep a thing in a specified place or in accordance with a specified procedure;

- (e) prevent persons from accessing a thing;
- (f) not dispose of, alter or destroy a thing, or dispose of, alter or destroy a thing only in accordance with a specified procedure;
- (g) provide to the health officer or a specified person information, records, samples or other matters relevant to a thing's possible infection with an infectious agent or contamination with a hazardous agent, including information respecting persons who may have been exposed to an infectious agent or hazardous agent by the thing;
- (h) wear a type of clothing or personal protective equipment, or change, remove or alter clothing or personal protective equipment, to protect the health and safety of persons;
- (i) use a type of equipment or implement a process, or remove equipment or alter equipment or processes, to protect the health and safety of persons;
- (j) provide evidence of complying with the order, including
 - (i) getting a certificate of compliance from a medical practitioner, nurse practitioner or specified person, and
 - (ii) providing to a health officer any relevant record;
- (k) take a prescribed action.
- (3) If a health officer orders a thing to be destroyed, the health officer must give the person having custody or control of the thing reasonable time to request reconsideration and review of the order under sections 43 and 44 unless
 - (a) the person consents in writing to the destruction of the thing, or
 - (b) Part 5 [Emergency Powers] applies.

Contents of orders

39 (3) An order may be made in respect of a class of persons.

Duty to comply with orders

42 (1) A person named or described in an order made under this Part must comply with the order.

(2) Subsection (1) applies regardless of whether the person leaves the geographic area for which the health officer who made the order is designated.

General emergency powers

- 54 (1) A health officer may, in an emergency, do one or more of the following:
 - (h) not reconsider an order under section 43 [reconsideration of orders], not review an order under section 44 [review of orders] or not reassess an order under section 45 [mandatory reassessment of orders];
 - (2) An order that may be made under this Part may be made in respect of a class of persons or things, and may make different requirements for different persons or things or classes of persons or things or for different geographic areas.

Offences

- 99 (1) A person who contravenes any of the following provisions commits an offence:
 - (k) section 42 [failure to comply with an order of a health officer], except in respect of an order made under section 29 (2) (e) to (g) [orders respecting examinations, diagnostic examinations or preventive measures];